

# Assemblymember Robert Rivas, 30<sup>th</sup> Assembly District

# AB 3005: Expedited Dam Safety for Silicon Valley Act (As Amended May 4, 2020)

#### SUMMARY

The Leroy Anderson Dam and Reservoir, owned by the Santa Clara Valley Water District (Valley Water), has been determined by local, state, and federal officials to be at risk of an uncontrolled release of water, caused by a large earthquake, that could inundate cities and rural areas from San Francisco Bay south to Monterey Bay, including much of Silicon Valley.

The Expedited Dam Safety for Silicon Valley Act is an urgency bill to facilitate the speedy and expert construction of the Anderson Dam Seismic Retrofit Project – needed this year due to a recent FERC order that mandates the reservoir be drained until the project can be completed. This critical infrastructure project will protect lives and property from dam failure, reduce flood risk for downstream communities, and restore Anderson Reservoir's supply of clean, safe drinking water for the region. Expediting the Anderson Dam project also expedites the creation of thousands of good-paying jobs beginning in 2021 to aid in California's economic recovery.

# BACKGROUND

Built in 1950 to the safety standards of the day, Anderson Dam would not withstand a large earthquake on the nearby Calaveras and Coyote Creek faults. A breach of the dam at full capacity would have catastrophic consequences for life and property, inundating an area extending more than 30 miles northwest to San Francisco Bay, including the cities of San José, Santa Clara, Sunnyvale, Milpitas, and more than 40 miles southeast to Monterey Bay, including the cities of Morgan Hill, Gilroy, and Watsonville.

Clean, Safe Drinking Water for Silicon Valley - Anderson is the largest reservoir in Santa Clara County and it is a critical part of the region's drinking water supply. With a capacity of nearly 90,000 acre-feet, it holds enough water to supply a million people for a year. Anderson is larger than all of Valley Water's other reservoirs combined, and is a vital source of water for the region.

Reduces Flood Risk for Downstream Communities - In February 2017, a series of storms filled Anderson Reservoir, resulting in flows over the dam's spillway that were beyond the capacity of Coyote Creek. The creek flooded homes and businesses in economically diverse neighborhoods in San José, including disadvantaged communities and communities of color, requiring the evacuation of 14,000 people. The dam's outlet, used to draw down the reservoir in an emergency, is too small by current standards. In advance of the 2017 storms, the outlet had been releasing as much water as possible for over a month and still, the dam spilled.

**Critical Dam Safety Improvements -** The Anderson Dam Seismic Retrofit Project is estimated to cost \$576 million, create 5,400 jobs, and will remove and replace most of the

existing dam. The new dam will be constructed to current seismic and dam safety standards, including increased capacities for the spillway and outlet to allow a rapid, controlled drawdown in an emergency. These features increase dam safety and flood protection.

Safety Demands Action Now - On February 20, the Federal Energy Regulatory Commission (FERC), the lead federal regulator for the dam, issued an order to implement interim risk reduction measures prior to construction of the full seismic retrofit project. These measures lower the seismic restriction on Anderson Reservoir's operating level from 58% to 35% capacity, and direct Valley Water, by October 1 of this year, to begin draining the reservoir to empty. Valley Water already had been operating the reservoir at 30% capacity in anticipation of winter rainfall. Draining the reservoir to empty will have water supply and environmental impacts that could begin by the end of 2020. In order to comply with the FERC order, Valley Water, the State of California, and stakeholders will need to expedite regulatory processes in order to best mitigate these water supply and environmental impacts.

# **SOLUTION**

AB 3005 will expedite the critical replacement of Anderson Dam by authorizing the quickest, safest, and best overall value selection of the construction contractor and requires a skilled and trained workforce for the project. The bill also requires expedited processing of state permits by the Department of Fish and Wildlife and the State Water Resources Control Board, with costs covered by Valley Water, not the state.

**Economic Stimulus for California -** With the California economy already in recession due to the impacts of the COVID-19 pandemic, California needs to protect the jobs we



Anderson Dam spillway flow cascades into Coyote Creek behind neighborhood





we have and create new ones. Expediting the Anderson Dam project with AB 3005 not only helps save Silicon Valley's technology sector from catastrophic dam failure, but also creates 5,400 high-paying, skilled-labor construction jobs. Under the expedited schedule for the project, jobs would be created in 2021 and extend over a period of 7-9 years with a multiplying effect on regional economic activity reaching far beyond the half-billion-dollar local infrastructure investment.



Maximum Flood Area from Anderson Dam Failure

### Faster Permits Protect the Environment & Public Safety -

The permitting of the Anderson project will require interagency cooperation at every level of government. AB 3005 would require the Department of Fish and Wildlife to expedite streambed alteration agreements and require the State Water Resources Control Board to expedite federal Clean Water Act certification. Pre-consultation with state and federal permitting agencies has already begun, allowing ample time to consider environmental impacts, mitigation, and appropriate permit conditions. The purpose is to protect our natural resources with the timely review and approval of permits, expediting the delivery of critical public safety benefits.

**Costs Paid Locally, Not by the State -** State permitting agencies are authorized to charge fees for permit processing. However, expedited treatment of permitting for the Anderson

Dam project could result in additional state costs not contemplated in the existing fee schedules. This bill authorizes any state agency to enter an agreement with Valley Water to ensure state costs associated with expedited permitting will be covered by Valley Water, and not be borne by the state.

# **SUPPORT**

Valley Water (Sponsor)

AFSCME Local 101

American Council of Engineering Companies

Association of California Water Agencies (ACWA)

Bay Area Council

California Legislative Conference of the Plumbing, Heating and Piping Industry

California Municipalities Utilities Association

Campbell Chamber of Commerce

City of Gilroy

City of Milpitas

City of Morgan Hill

City of Mountain View

City of San Jose

City of Santa Clara

City of Sunnyvale

Cities Association of Santa Clara County

Gilroy Chamber of Commerce

Honorable Anna G. Eshoo, Member of Congress

Honorable Jimmy Panetta, Member of Congress

Honorable Ro Khanna, Member of Congress

Honorable Zoe Lofgren, Member of Congress

IFPTE Local 21

National Electrical Contractors Assn (California Chapters)

Midpeninsula Regional Open Space District

Milpitas Chamber of Commerce

Minority Business Consortium

Morgan Hill Chamber of Commerce

Northern California Allied Trades

San Francisco Public Utilities Commission

San Jose/Silicon Valley Branch of the NAACP

San Jose Water

Santa Clara & San Benito Counties Building & Construction Trades Council

Santa Clara Valley Open Space Authority

Silicon Valley Black Chamber of Commerce

Silicon Valley Central Chamber of Commerce

Silicon Valley Leadership Group

Silicon Valley MEPS

Southern California Glass Management Assn

State Building and Construction Trades Council of CA

Sunnyvale Chamber of Commerce

**United Contractors** 

Wall and Ceiling Alliance

Western Wall & Ceiling Contractors Assn

## **CONTACT**



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